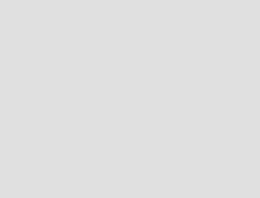
# Science and Institution-Building Efforts in Africa — The Future Role of ICIPE

Professor Bo Bengtsson



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1994 Special Quest Lecture at ICIPE 24th Annual Research Conference, Duduville, Nairobi, 9-12th May, 1994

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## Foreword

Over the years, the Annual Research Conference has come to be regarded as ICIPE's most important event in its annual calendar of activities. Likewise, the Annual Youst Lecture, traditionally delivered during ICIPE's Annual Research Conference has over the years, assumed unprecedented popularity and is widely regarded as the high point of presentations programmed for the conference each year.

The Theme of the 24th Annual Research Conference "Advances in Tropical Insect Science ICPE"s Accomplishments and Future Prospecta" was deliberately adopted to mark ICIPE's entry into its 25th year of functional life. "The Theme enabled the Centre and its collaborations to begin a process of reflection on what has been done, what has been accomplished and where it should focus its arrention in the further.

In the same spart, ICIPE invited Prof. Bo Bengsson as its 1994 Guest Speaker because of his long association with ICIPE and its past of development. A former member and Chairman of the ICIPE Governing Council for a period of seven years (1985–1991), Prof. Bengsson has had first hand information on ICIPE's policies and development and is rigibly reparted has had first hand information on ICIPE's policies and development and is rigibly reparted and success. He is internationally recognized and widely respected for the many years he has develed to supporting and working in programmes associated with development of the Third World counties. A Swedish national, Prof. Bengsson, has spent a greater part of his professional like working for SaREC ICTR Swedish, Angercy for Research Cooperation with Developing Countries). He spent eight years as its Director General from where he retired to 1991, and eight years prior to this as one of its Research Officers, a position he pointed

During his tenure as Director General of SAREC, this organization grew to a highly reputable body receiving over 3 percent of the total Swedish Government allocation for development cooperation which by 1991 was about USS 68 million. ICPP: was privileged to be one of the beneficiaries of this fund, receiving core funding since 1976, a year after SAREC availablement.

Prof. Bengsson's interest in tropical agriculture, which has been the mainstay of his professional career, started in the mid-astuses in the University of West Indies in Trinidad, where he took advanced courses in tropical agriculture. Later, he worked extensively in Ethiopia in rural development projects, a programme he continued when he returned to Swarders.

Based on this very special relationship with ICIPE and using his vast experience accumulated over three decades in operations associated with agriculture and rural development of the Third World countries, Prof. Bo Bengsson clieveed a very stimulating and inspiring lecture entitled: "Science and Institution-Building Efforts in Africa — The Patter Relate of CIPE".

#### Introduction

I am pleased to be back at ICIPE. I feel honoured, having been invited to deliver the Guest Lecture at the 24th Research Conference. We all meet today with a dedication to ICIPE and las further development in both science and as an instrument in strengthening a science culture.

I am going to use this occasion to share with you some broughts on science and development based on my own seperince since the mild 1900. As a coincidence, this period covers the life-time of ICPIE, My Intention is to explore with you some features regarding Institution-building in effect, its role in development and science as a possible key actor on policy. This involves not only institution-buildings per se. Science mus be relevant to the starteg rough; in our case the farmers and the rural population, Also, ICPIP institution-buildings are set. Science mus be tackler research problems of informational Importance, I will conclude with some remarks on the current and future developments assistance.

#### Some highlights of the early history of ICIPE

So how did k all star? In 1967, Card Djerasti — an organic chemist from Stanford Unlversity — addressed the Pugasta Conference on "Sleence and World Alliars" on the theme of research institutions in developing countries. His picture of their research and scientific manpower situation was bleak. With reference to his own personal experience from Mexico, he underlined the role of International cooperation that had benefitted steroid chemistry research in the 1950s. It let to the strengthening of Mexican research capabilities, both with manpower and scientific productivity. His address was published in the *fulletin of the chimic Scientists* in Jouann's 1968.

At about the same time, Thomas Offstambo, then a senior lecture at the University Cells in In National Author the Same time, Thomas Offstambo, then a senior lecture at the University Cells in National Author and the Same time that the Same time time to the Same time time to the Same time time time that AirCas's best longerous solution to the problement of conducting effective research is to concentrate the research effort on a few very large centres". Also, he identified a need for effective action pooling in AirCas coughed with new paperoaches to scheme education.

Aready in February 1969, Odiliantho had written a letter to Djersaal saking. "Can a move be made to devolo post a centre of excellence in ind-Africa, for example in Nistrobil At the risk of appearing preumpstuous, I would lake to see such a centre—on insect physiology and endocrinology in control of the prevention of the prevention of the property of the insect endocrinology is one of the never areas in the upsurge of modern biology; and it is waiting to be explored through interdition of the prevention of the prevention of the prevention of the ideal situation from other criteria (climate, international communications, etc.) Can you usuges thow to adopt the prevention of the prevention

As we all know, the response by Denass was positive. He had conscared Victor Balbonowich, then Diecelor of the US Nisonal Academy of Setencer's Board on Sencer and Technology for International Development. In turn, he approached the American Academy of Aria and Sciences asking them to also the lead on the United States and to explore the interest of the US scientific community and, if possible, to asset is an international effort. In Switchs, a local rogarding committee was formed to convene an international afforts. In Switchs, a local rogarding committee was formed to convene an international planning and the University of Nisrobi. As a result, the KIPE Foundation was organized by a number of Academies of Science, Instituty supposed by the American Academy of Aris and

Sciences and later through a secretariat established by the Royal Swedish Academy of Sciences.

As of April 1970, ICPE was in operation, fully incorporated under the Companies Act of Keeps, 18 first Dietoct, Thomas Odinambo commencate a teremedous effort in shaping his idea into reality. A Coverning Council was assablished. In the mild 1980s, ICPE was reconstructed into a furly international institution. These few highlights do not give justice to all energy and efforts. Time will not, however, permit me to disborate but just praise the ICPEF Founding Dietocra and the whitelo ICPEF family for their useful wow.

Few people have the ability to implement a vision. Thomas Othiambo had. Today, ICIPE is a large and well recognized mistulion it is an international research institute to benefit and one objects. Revery but Africa as a whole. This is a great accomplishment. I want to express my admiration for the fulfillment of such a herculean task and a whole beared devotion to ICIPE. I am grateful having had be opportunity to work with ICIPE and with the bear for the future, Today. Thomas Collisation bits erritor, a well discovered retirement after the future, Today. Thomas Collisation bits erritor, a well discovered retirement after the future of the such that the

So then, what are the new trends? What can be said from past experiences? What are the critical ingredients for a productive and sustainable institution in the future? These are among the key questions to consider to identify the future role of ICIPE in an overall changing context.

#### My perspective

Ny first encounter with Africa and agricultural research dates back to the mid 1966s when I worked for the Ethologian Ministry of Agriculture. In 1967, 1 peen four weeks fin Kenya, vitalizing agricultural research institutions. The purpose was to investigate whether they vitalized to the control of the property of th

Again I quote him on science in East Africa: "poor administration, inadequately trained human resources, paticularly in fields related to the science-based sectors of the economy, a view of nature inconsisters with development of science, virtually no public understanding of science and the absence of a science policy related to national or regional development."

Since the late 1960, several positive developments have taken place. On balance, however, the basic thrust of this assessment is still valid. I can even be applied to many developing countries. Having been associated with development assistance since the mid 1966 and with research support for the late 20 years, I am quite concerned about this state of affairs. Why are changes so slow? This distinguished suddence is, of course, better provide some thought on this important matter.

### The overall context

There are some overall trends that are decisive for future actions relating to science-led development. Some problems are researchable. Others simply require political action. There is, however, a need for a constructive dialogue between the schemike establishment and the policy-makers. This is the environment in which research institutions—such as (DPP—must opener. To be installated, statest attention—and done finded—research contract sounds confined there is a new adolescent of the interest and done finded—research contract sounds confined their in a new adolescent of the interest and done finded — research for the contract of the confined on the certain general development. The contract of the confined proposed development of the objection of the contract of the confined proposed development.

1. Glosally, enough food is available roday. If evenly distributed nobody should be hough. Still, we know that 100 million people do not have access to sufficient food to meet their needs for a beatily and productive life. Availability of dualy food energy per capita in the developing countries at a whele internated by 6-9 percents per year during the than at the heighting. There: Fourths of the African countries fell into this category. Plause food production must be based on Increased productivity with sustainability. The latter concept requires long-term research. It offers a real challenge to ICPF! — and other research cortex. For long, ICIPT has been advocating that sweemed by focusing and attendances to definite and other contributions. The contribution of the contri

- 2. The growth of the world population is of concern. This is, of course, associated both with access to nature insources, different lifestyles for a nincincrasing number of people. Over 1 billion people are living in powery. Even if it is must widespread in Axia.—a monuring to 30 percent the number of the poor in sub-distrant. Affics are expected to increase by attenues to percent to 255 million in the year 2000. It will happen in his six years. This would mean one third of the developing world go poor compared to the current. The world mean one third of the developing world go poor compared to the current. The six of some importance to ICLP's research but the control of the control
- 5. The current trend of unbanisation will constitue. More "image cities" will emerge in the developing word. The existing ones will continue to expand. It geems as if the limits of large cities are not yet known. Migration has also an international dimension. A aerious loss in the drain of Affact's highest educated, more stilled and more exterpting people. With this perspective, they may continue to search for new opportunities usuiside Affaca. Again, this trend is not of direct concern to ICIPPS's research. But ICIPEC can continue to play a role in avoiding brain drain by providing constructive Icless and approaches through research collaborative transgements with Afracan salonal Institutions.
  - 4. The end of the Isaa-West conflict with a shift in sid flows from the South to the East. With more wideon of the nillag power, government snillag now reduce their expenditures on military defence. Since 1960, the developed countries have doubled their spending on military defence and the spending countries have when the spending on military defence defence. The developing countries have when the spending on military defence defence. The developing countries have reduced to the spending of the spending of the spending of the spending of the spending developing. Of \$7 African countries for which data is available, only 10 spend more on a spending reduced by the spending developing of the spending developing on the spending developing on the spending developing on the spending developing on the spending developing the spending the spendin

- With such investments to development, today's situation would have been much more positive. For many more years, agriculture, forestry and the sustainable use of natural resources will turn out to be a crucial area for improvement in a future global context.
- 5. The effects of the HIV/AIDS epidemic are not yet known. Obviously, they will increase expenditure on both publish health and food production. Although this is a global concern; it may be a specific Aircan problem. Data from one African country indicate that the macro-exconnectic consequences of the epidemic incent that the Gross Domestic Product of CDIP's will be 15–25 percent smaller by 2010 than it would have been in the absence of AIDS. Similarly, the per capital CDP will be up to 10 percent smaller.
- 6. Agriculture will be more globalized and trade patterns will change as a result of the recently concluded to Unguay Rounds, According to ROEA, and World Bank data, the projected gains of the negotiations seem to be manuly for the OECD countries a gain of the projected gains of the negotiations seem to be manuly for the OECD countries a gain of the Roea, and the Roea, and the Roea, and Roea, an
- 7. Agricultural research will be more privatated. Recently, government allocations to agricultural research in developing countries have susquanted. This is no contrast to the pariod between 1999 and 1996 when public expenditures on agricultural research rose by standing in a function of the research rose by standing in a function of the research rose by standing in a function of the research state the research set-up has not been able to deliver useful outputs as a result of investments and research research.

During the last 15 years, yield increases were the major source (80 percent) of food production growth in developing regions, except for Africa. In China, rice yields have tripled from 2 to 6 tons per hecture between 1961 and 1991. In Africa, more than half of the increased cereal production came from area expansion during the 1980s,

8. The crisis of development sastisance. Aid to developing country agriculture is reported to have declined from LSS 12 billion in 1990 to USS 10 billion in 1990 to Constant 1995 to deliano). Agricultures shared to give principle or more reforms ruther than to rural and period. Denote same the constant 1995 to 199

#### Africa's three P's: Potential, problems and pessimism

Too often we speak only about Africa's problems and get very pessimistic over the current status of affairs. Sill, it is necessary to stress another "P", namely, its potential. Africa cetains some 100 million hectares of unutilized land sustable for cultivation, some 700 million hectares of pasture land and the highest arable land area per capita. Africa has the land stress preserves of gold, diamonds and chrome. It is among the top ten producers of

copper, aluminium, nickel, iln and mercury. Also, Africa holds 25 percent of the globe's hydro-electrical potential. Nearly 80 percent of its commercial energy of gas and oil production is exported mainly outside the continent. Why cannot this potential be better utilized to benefit the people?

For this audience there is no need to dwell too long on the problems. Let me simply focus on a few consolerous trends:

- the 1993 report by the UN Commission for Africa shows that economic growth has steadily declined during the last three decades. In 1990, the average annual per capita income in the sub-Saharan countries was about US\$ 350. This is a dollar a day. In fact, this enuals the situation in 1965.
- the real per capita growth was minus 2.2 percent during 1980–1989, compared with plus 8.7 percent in China;
- since 1970, Africa has been losing its share of world market products for agricultural commodities (2 4 percent in 1970 to 1.4 percent in 1990). The agricultural outputs has grown by less than 1.5 percent since 1970.

These facts amplify a pessimistic outlook regarding Africa's future. No doubt, Africa is lagging behind. Specific features of the African situation can easily add to a depressing model.

 a FAO report in 1983 already stated that 3.7 million hectares of African forests were cleared per year. Deforestation outpaced tree planting by 29 to 1. Some 55 million Africans had serious shortages of fuelwood. Today, estimates indicate that some 6,500 hat of savanna are cleared every day.

- rural underemployment affects 40 percent of the active population. It is increasing at a rate of 4.2 percent a day;
  - · cereal imports are increasing, starting from almost nil in the early 1960s;
  - in science education, African governments have achieved enrolment figures of some 70 percent for primary education, 14 percent for secondary but only 1.8 percent in higher selucation.

#### Science and institution-building in Africa

Generally apeaking, acience and technology have played a great role towards "a westerntype modernization". Today, the globe is on the threshold of a new technological age with advances in blotechnology, information technologies, microelectronics and material sciences. Science will termin a key actor.

What note would it play in Africa and what would be realistic to expect from international research centers such as ICEPE '0000, it has an annual budget equivalent to the price of 2.5 (which will be considered to the place of 2.5 ). It is a considered to the price of 2.5 (which will be considered to the place of 2.5 ) and 1.5 (which will be considered to the place of 2.5 ). It is a consistent of 1.5 (which will be considered to the place of 2.5 ) and 1.5 (which will be considered to 1.5 ). It is a consistent of 1.5 (which will be considered to 1.5 ). It is a consistent of 1.5 (which will be consistent of 1.5 ). It is a consistent of 1.5 (which such as land. This means — In military terms — a total value equivalent to three fighter alreads (F-15). This is a rather managed investment.

#### 1. Science in a political framework

The minamagement of the macro-economic framework and the absence of an appropriate powerly-reducing growth strategy can probably rank as a major drawback in an African context. From 1970 to 1986 the agricultural growth distinsished, wretaging only 1 4 percent which is hat file are to fopulating openive. This was mainty a result of politic politices, teleping farm proces low and encouraging an urban bias. Institutionally, about 90 percent of the properties of the properties of the process of the p

In his look, Earth in the Balance Vice-President Al Gore name that "It is increasingly difficult to avoid the conclusion that our political system is need in deep crisis." Nobody cares about strategic issues and the future environment. Instead, it seems that we all say, c'est it while you can, finget about the future environment. Instead, it seems that we all say, c'est is while you can, finget about the future. Though the speaks about the ILD political resources is in contrast to a tradecoral view held by furning people. Tilling the soil for resources in contrast to a tradecoral view held by furning people. Tilling the soil for survival, they have always been dependent on its inogeneme fensity. In my childhood—which is not too long ago—there was a well accepted principle and alyting among on the contrast to the contra

disappeared. Short-term exploitation has been the key word. I am confident that we collectively can learn quite a lot about the actual meaning of roday's catchword vasualisability from local, traditional knowledge among many famers, in particular in Africa, The issue is now how to teat such a concept in scientifically accepted terms. This is a reset shallenge to the scientific community.

We focus attention on using the technology processes to meet our immediate needs and we numb the ability for feel our connections to the natural world. In fact, we treat biology without a proper understanding and sustainable use of our natural resources. Again, but secretifies establishment, including (LFP), has a great role to play. It ought to promote a scientific establishment, including (LFP), has a part on the op lay. It ought to promote a strange thrating at both the resource and international levels. Even, individual scientisis must feel a responsibility to take pure in such a dialogue in addition to their research work.

Evidently, there is a difference between scientific uncertainty and political uncertainty, so seemed threw on uncertainty but politics in define parityed. This has not been accounted for in the dialogue between scientias and policy-makers. In general, we are alone to accounted often the full crisis is here. We are no untilled the blossion from 100 proport into a part of beautiful to the control of the proportion of the part of the proportion of the part of the proportion of the part of the proportion of the pro

#### 2. Science as a tool for development

Over the last 25 years, despite the addition of more than 1.8 billion people to the world's population, global per capita food appleis have risten. Playt, this is a result of investments to agricultural retearch and development. Future growth must come from yield, forceasing technologies and a sustainable musaquement of the natural resources. Here are the new challenges for activate control of the production, productivity and susatiability? Section must be active in problem-solving, it cannot confirm is tasts to amply expanding the knowledge base. It means that a centre, such as ICUF, should must be a production of the production of the problem of the problems of highest profession, must be producted to the production of the problems of the problems of highest profession.

We have also to address more fundamental questions: Who are we and what a the purpose! Looking back a filted as on ways of expressing our times its series as if we only know what we are not. We speak about post-industrial economy, post-modern architecture, post-Cold-War geopotolics. We seem to adop. But where is a future vision for a nation or a continent? What lifestyle would be most appropriate? A "western" festure of "modernization" in ora sustainative — and we know it. As the Pope has a stail. Modern society will find no solution to the ecological problems unless it takes a serious look at its lifestyle. "Nontheless, we all tend to behave in line with the dwarfalls approved anying—in an Ingight unmarkation." The who has associal boney will resum to the home-por." This expectation is the problems are provided to the contraction of the North. Again bore is underly executed for the global experience of the global experience.

### 3. Defining relevant research problems

The role of scentists and steeralls institutions can continue to be important. In Kenya, the need for science was realized one age up to ford Delawner. In 1990, the began privately—after two outbreaks of nat on his wheat — to cross local wheat varieties with those miproted from New South Wales. Expedit Tissely, wrote in 1955. "The had realized from the frast that science was ultimately the farmer's only weapon in his struggle with the African fewers. Die farmer must part with shooley." This notion is still valid.

An important conclusion from this is to learn how to set research priorities right and solve the most bunning problems first. This requires a good understanding of current practices by farmers and tappring their knowledge, being close to the environment. Research results emerging from such a process will make likely benefit the firmers, increase their produce and income. We have to learn more from existing knowledge and avoid duplication of research efforts by smiph rypenting an experiment in a new environment. The 16th Dalai Lama base and that "the destruction of natural resources results from ignorance, greed and lack of respect for the Farth's inverp finisher. It is not difficult to forgive destruction in the past which resulted from ignorance. Tooley, however, we have access to more information reconcilied from disk with the second of the control of the past which what we will cause on a coming exercision.

The harsh situation in most of Africa — together with scarce financial resources — will not allow us to invest into pure science for its own sake and just publish the results in wellrespected international referred journals. Achievements in science for development must be visible to policy-makers and ordinary people. The requirements are not only scientific results but also practical outputs to benefit the people and society. If so, we may convince policy-makers to invest public funds (not more research, including research training. As

- to continue as now with a mix of research efforts on crops, livestock and health;
- to focus on only one or possibly two of the current problem areas with mission-oriented research;
- to develop into a biological crop (plant?) protection research institution since this
  area is not covered by the work of the international research centres of the
  Consultative Group on International Agricultural Research (CGLAR):
  - to concentrate on more basic research in insect sciences.

I will refrain from indicating more options but only stress that there could be interesting work and important choices to be made in the future.

#### 4 Science culture and science education

There is certainly a need for developing a scenee constituency and a science column Generally speaking, science has not leaves been given a logical role in speakheading national development. This is a problem for many developing countries. It requires room for innovative analysis of the innovative state of the innovative state of the control of the administrators have often been too powerful. Why the creative of sciences has been harmored. For other works of the country of sciences have been harmored. For other sciences are supported to the country of sciences has been harmored. For other sciences are supported to the science of the sci seeking greener pastures elsewhere. This has not been a conducive element for a science culture, nor for scientific productivity.

Undorunately, the truth dealt with by science is only a specialized or factorial truth. Pure science knows only the facts of the physical world but does not know the nature of the human being. In a way, ascence seeks to know the truth of things outside the human being. It is important for the mind to have an understanding of a situation at longer and the science of the science o

Usually, scientists are looking for a general principle. But any principle arrived at is a "subprinciple", only a pucc of the overall ploture. "Ecchology alone cannot asswer mankinds' fundamental questions. This was stated quite nicely by Max Planck, the nobel pose varies to physica in 1918. "Science cannot solve the mystery of nature. And this is bescuse, in the last stralysis we ourselves are part of nature and therefore, part of the mystery that we are terms as nature."

Buddhism for instance, believes that human beings are the highest evolution of nature. They are given a central position in the sense of recognizing their responsibilities. Maybe we ought to fully consider a warning by a Buddhist monk, Dr. Payutto. Recently, he stated that "If science does not broaden its outlook, at will arrive at a dead end. Without ethics, technological progress, even the beneficial kind, tends to increase the propensity for destruction. The more science and technology advance, the more keenly does destruction seem to threaten mankind; the more they are developed, the more is ethics necessitated and the more will the stability and well-being of humanity be dependent on it.

 The future of development assistance to African science for development

Starting in 1985, the amount of hard currency flowing out of the developing nations to the nations of the developed world was larger than all funds flowing in the opposite direction. This is like a blood transfusion from the sick to the healthy. With this kind of "aid" it is time to seriously question whether it is (a) logical and (b) useful to the beneficiaries.

An annual USS 4 billion a year—which is 7 dollars per person—on technical assistance in sub-Saharan Africa will not suffice. Not even a doubling of this. Three is med for more effectiveness, national capacity building and much more local responsibility. Todays many argue that trade—no said —will be the solution. In would causion in the light of history. When David Livingstone died in 1878, it led to a call for a worldwide crussed to open up Africa. As a remove yagamst a new saider stack by the Swithill and Arabis in Estat Africa, a Uningstone's answer was the three Cs. One C was Commerce to liberate Africa. The results of not seem too impressive.

It seems urgent for Africa to find its own pragmatic solutions for the political, social and economic problems. They cannot be solved from the outside or by outsiders. To be

explict, I do not think more money merely as aid is the solution, Instead, we need less influence by donors and their political priorities. The country level should be the proper influence by donors are sensitive to the proper until for assessment. Action must be at the country level and violenthile people must not be fregotien. Other lessons learns in pass and to agriculture inclusives a need for more realism, more astention to institutional demands and that a lack of national ownership undercus any doors programme.

To me, future development sastiance in accentific matters should be based exclusively on grants and not on loans. It must urn away from short empropects — which is still a major feature — to long-term capacity building and strengthening of relevant and productive institutions. In general, I see major areas for the future development assistance conflicted for turnination and emergency and combined with preferential trade patterns.

Am orientation of development assistance to areas of science and technology. It ought to

include long-term — which means 15-20 years — research collaboration with relevant and productive national and international research initiations. This requires that the international research centres must not be the only focal point. They must develop genuine research collaboration with the national research systems. Still, the latter need a lot of strengthening but they are now stronger in the late 1956s. Besearch collaboration with many parament highlights another important issue, namely intellectual property rights and the ownership of retearch results produced. Of course, this issue is also of great concern in a North-South pengerotive.

One interesting potential for partnership arrangements in Africa rests with the Special Programme for African Agricultural Research (SPAAR). Being established in 1985, it is now

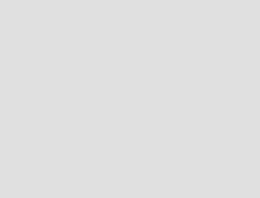
working to formulate and implement master plans for activities of applied research. They are to be financed from pooled resources through consolidated funding mechanisms. The objective is to identify and promote some 15 centes of excellence in applied research and technology in Africa. In the near future, SPAAR might offer ICAPE another realissic parameterios renamement.

#### Concluding remarks

In concluding, I see good prespects for good, relevant and impact-oriented science and technology. ICIPS can pips a lessling rive, naking full use of pass excomplishments. For the nest decade, funds are important but so are good ideas. One major challenge in future research will be natural resources management where ICIPI abould be able to make a substantial input. A related field would be appeal efforts to produce PRD scientists with a education of the produce of th

Thank you for your attention

May 12, 1994 Bo Bengtason



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